



City of Flagstaff
Flagstaff Police Department
Grant Proposal

Youth Alcohol Prevention and Interdiction



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Proposal Summary

The Flagstaff Police Department (FPD) respectfully requests \$44,160.00 in grant funds from the Arizona Governor's Office of Highway Safety for the purpose of educating youth on the dangers of alcohol and enforcing underage drinking laws. This enforcement campaign will continue once the grant funds are awarded and we receive authorization to proceed.

Background/Problem

The City of Flagstaff is the county seat of Coconino County. The city sits at approximately 7000 feet above sea level; at this altitude weather conditions significantly effect driving. Snow, rain, wind and fog frequently contribute to hazardous road conditions and collisions. These facts are amplified when impaired drivers are thrown into the mix. Statistical information for vehicles registered in Flagstaff is currently unavailable. However, the Arizona Department of Transportation indicated 172,932 are registered in Coconino County. This does not necessarily include the vehicles registered to the 19,320 plus students enrolled at Northern Arizona University and does not consider our high volume of tourist related traffic. The majority of registered vehicles can be associated with Flagstaff and the surrounding commuter communities.

Streets and highways:

With a major University located in our city, both summer and winter tourist activity, we have a large volume of commuter and tourist vehicle traffic. Major roadways within our community include: Interstate 17, Interstate 40, U.S. Highway 89, U.S. Highway 180, and Historic Route 66. There are approximately 35 miles of state owned highways in the City of Flagstaff. These highways account for large numbers of interstate vehicles in transit. The local economy is dependant on tourism. The City of Flagstaff contains approximately 65 square miles, which is serviced by approximately 634 lane miles of surfaced roadways. The major commuter accessible corridors account for approximately 20 miles of road surface. The majority of impaired drivers either interdicted or arrested after being involved in a collision are found on these roads.

Problem Statement

The City of Flagstaff has a visible underage population with there being 2 college campuses within the city limits; NAU and CCC. In addition to the two public high schools, there are also several charter schools. In Flagstaff, health, social and economic problems result from the use of alcohol by underage drinkers. Each year we experience a large amount of underage house parties that result in quality of life issues for law abiding citizen's within the community. This grant proposal will provide information on underage alcohol arrests in Flagstaff for the last three years. It will show the traditional and non-traditional strategies we have used to try and address the problem, and provide a breakdown of how these grant funds will be used in the future. For the years 2012 through 2014 the following statistics are provided. These figures represent alcohol related arrests made by officers of FPD for persons less than 21 years of age.

	<u>2012</u>	<u>2013</u>	<u>2014</u>
Underage DUI arrests	11	27	32
Underage DUI-Drug arrests	5	13	13
Underage Liquor Violations	721	495	475

The direct and collateral consequences of underage drinking can't be over stated. These consequences include medical care, work loss, and anguish caused by the behavioral problems associated with the use of alcohol by underage drinkers. Underage drinking causes multiple problems including injuries, homicides, suicides, sexual assault, date rape, and other criminal behavior. The FPD is determined to provide a safe environment for our citizens by increasing law enforcement efforts in the areas of education and enforcement of underage drinking laws.

We would continue to deploy enforcement specific officers, specifically on weekends, holidays and specific school events/holidays/vacations where an increase in youth liquor violations are more likely to occur. The snapshot of the underage drinking problem in Flagstaff is apparent in looking at a study on social norms conducted in 2011. In 2011, the Coconino County Alliance Against Drugs in collaboration with Citizen's Against Substance Abuse and Flagstaff Unified School District (FUSD) conducted a survey on FUSD students and found the following disturbing trends:

- 17.8 % of youth tried alcohol before the 6th grade (16.6% in 2010)
- Grades 7, 8, 9 and 10 documented the highest percentages of onset of alcohol use with percentages of 9.6%, 9.7%, 14.2% and 9.3%.
- 71.6% students of FUSD used alcohol at least once in the past 30 days.
- 11.2% of middle school youth believe that occasionally "getting drunk" is okay as long as it does not interfere with academics or responsibilities (17.8% in 2010).
- 19.4% of middle school students in 2011 believe "Drinking is alright but a student should never get drunk."

TRAFFIC DATA SUMMARY – LAW ENFORCEMENT

Description	(If Available) 2014	2013	2012
TOTAL FATAL COLLISIONS	3	3	6
TOTAL INJURY COLLISIONS	411	352	395
TOTAL COLLISIONS INVESTIGATED	2,543	2,554	2,630
ALCOHOL-RELATED FATALITIES	0	0	1
ALCOHOL-RELATED INJURIES	28	19	17
SPEED-RELATED FATALITIES	0	0	0
SPEED-RELATED INJURIES	37	100	99
PEDESTRIAN FATALITIES	3	2	2
PEDESTRIAN INJURIES	43	28	32
BICYCLE FATALITIES	0	0	1
BICYCLE INJURIES	54	42	64
TOTAL DUI ARRESTS	600	622	840
TOTAL MISDEMEANOR DUI ARRESTS	505	531	725
TOTAL AGGRAVATED DUI ARRESTS	119	122	155
TOTAL EXTREME DUI .15 ARRESTS	227	257	337
TOTAL DUI DRUG ARRESTS	62	74	101
TOTAL DRE EVALUATIONS	56	18	12
SOBER DESIGNATED DRIVERS CONTACTED	Unknown	Unknown	Unknown
UNDERAGE ALCOHOL VIOLATIONS - TITLE 4	431	470	747
UNDERAGE DUI ARRESTS	31	46	61
UNDERAGE DUI-DRUG ARRESTS	13	26	24
TOTAL AGENCY CITATIONS	8,565	9,891	10,410
CRIMINAL SPEED CITATIONS	13	These three categories of citations will be broken down by statute starting in mid – 2013 Calendar year	
AGGRESSIVE DRIVING CITATIONS	14		
CIVIL SPEED CITATIONS	1,444		
OTHER CITATIONS*	6,381	7,571	8,568
RED LIGHT RUNNING CITATIONS	495	386	307
SEAT BELT CITATIONS	132	160	271
CHILD SAFETY SEAT CITATIONS	86	141	154

*2011 & 2012 'Other Citations' statistics include Speed

Attempts to Solve Problem

In keeping with our mission to protect and preserve life and property, the Flagstaff Police Department has instituted a zero tolerance policy towards alcohol related violations to include; driving under the influence, minor consumption, misrepresentation of age to purchase alcohol, and contributing to the delinquency of a minor. FPD officers are typically attached to patrol squads that work during the evening and nighttime hours. During their shift, these officers are responsible for answering calls for service while remaining vigilant for alcohol violations. Our efforts to combat underage drinking include using community-oriented policing and Comp-Stat strategies which put resources on the street at the most likely time and locations of violations. We developed a two person, "Party Response Patrol" that responds to loud party disturbances in our large field transport van with other officers. This show of force allows us to stop underage people from fleeing in vehicles, and better enforcement of liquor laws. The use of portable breath testing devices in the field has helped us capture alcohol concentration before it dissipates and assists us greatly in prosecution.

Past patrol efforts to resolve this community challenge have proven very successful, with demonstrable increases in the issuing of citations to both those over and under the age of 21 for liquor violations. On October 25, 2014 we were able to activate a multiagency task force that addressed Northern Arizona University's annual homecoming festivities. Grant monies allowed officers to seek out impaired drivers, underage liquor violations and address violations committed by liquor establishments. These efforts have been traditionally accomplished by officers on regular shifts who are tied to answering calls for service along with proactive education and enforcement initiatives. Due to the officer's requirement to answer calls for service, they are limited in the time and effort they can devote to working on underage liquor violations. Our proposal concerns the granting of overtime reimbursement funds for directed patrol efforts for the enforcement of underage drinking laws, as well as an educational component to enhance our effectiveness.

Project Objectives

The goal of the Flagstaff Police Departments 2015, 2016 enforcement of Underage Drinking laws Project is to provide a safe environment for our citizens by reducing the use of alcohol among underage drinkers and the damage that occurs as a result of their poor choices. Our goal is a 5% increase, from the previous three year average 549 for underage alcohol violation arrests. Our goal for 2015 would be 576 and 605 for 2016. With the social norms that seem to support underage consumption we understand that it is imperative we focus on those who are providing alcohol to those who are underage as well.

Our goal will be accomplished by a combination of enforcement efforts and public education.

Education:

Increase public awareness of the dangers of underage drinking through quarterly public service announcements and conduct a yearly presentation to our downtown bar association members. Increased education of the vulnerable populations via school presentations (SRO, Drivers Education, Challenge Program), and the support of alternative alcohol free venues after major school events (Homecoming, Prom after hours, Graduation night).

Enforcement:

Increased enforcement at underage parties by party patrols, frequent walk-throughs of local bars close to campus, covert underage buying stings that target suspected alcohol providers, which will result in a 5% increase in liquor violation citations written.

Activities:

If grant funding is received, it will be utilized to pay for overtime required to staff directed patrol efforts to target the purchase and consumption of alcohol by underage drinkers. The following operations will be utilized:

Party Response Patrol Team for the prevention and dispersal of underage drinking parties. The consumption of alcohol at private parties is one of the most common ways for underage drinkers to obtain alcohol and consume it without consequences. Large parties present special enforcement challenges and require nontraditional techniques such as the use of a prisoner transport van, processing vehicle, additional personnel to secure and investigate the responsible party and purchaser of the alcohol.

Increased Foot Patrols in the downtown area during high activity times, such as New Years Eve, Homecoming weekend, Tequila Sunrise, St. Patrick's Day, Fourth of July, and others to send the message to bar owners, and prospective underage consumers that underage drinking is a crime and will not be tolerated.

Uniformed and plain clothes support for covert underage buyer initiatives. This will provide additional resources to staff law enforcement personnel to assist with these labor intensive operations. This provides for increased officer safety, more initiatives and processing assistance.

Community Support Meetings on the prevention of underage drinking, over-serving, and detection of falsified identifications can be provided to local bar owners utilizing funds from this grant.

Public Service Announcements and presentations will continue to be provided to the community in partnership with Citizens Against Substance Abuse, Northland Family Help Center, Flagstaff Unified School district, and The Guidance Center.

Method of Procedure

Our goals will be accomplished by a combination of enforcement efforts and public education.

October 1, 2015 – December 31, 2015

- Receive and accept the grant award
- Conduct four nights of party response patrols including Homecoming and New Years Eve
- Staff four downtown bar patrols for liquor violations (Homecoming, Tequila Sunrise, Halloween, New Years Eve).

January 1, 2016- March 31, 2016

- Conduct four nights of party response patrols including opening weekend of NAU and St. Patrick's Day.
- Staff four downtown bar patrols for liquor violations (Spring Break, Martin Luther King Jr. weekend, and St. Patrick's Day).

April 1, 2016 – June 30, 2016

- Conduct four nights of party response patrols including Prom and Graduation
- Staff four downtown bar patrols for liquor violations (Cinco De Mayo, Memorial weekend, High school graduation, NAU Graduation).

July 1, 2016 –September 30, 2016

- Conduct four nights of party response patrols including Fourth of July and Labor Day weekend.
- Staff four downtown bar patrols for liquor violations (Fourth of July, NAU back in Session, and Labor Day weekend).

Performance Measures

With the added resources from the Governor's Office of Highway safety, our goals are as follows:

- To have a 5% increase in the number of liquor violation citations, from the three year average (549), which will be 576 underage liquor violation citations for 2015.
- To staff four party response patrols per quarter on the appropriate weekends.
- To conduct four downtown walking details either in uniform or undercover by the end of each quarter.
- To conduct at least four educational or prevention events by the end of each quarter.
- To conduct eight "Covert Underage Buyer" Projects during the course of the grant.

Schedule B - Budget Estimate

[illegible]

Schedule B-1 – Budget Narrative

Please include a narrative explanation and justification of individual expenditures outlines in the Schedule B budget estimate.

Party Response Patrol Teams to work high contact weekends, four per quarter including but not limited to; the start of school, homecoming, spring break, graduation, St. Patrick's Day, New Years Eve.

- \$60 per hour x 2 officers x 10 hrs per detail x 16 details = 320 hours or (\$19,200)

Four walking beat patrols in the downtown bar area per quarter.

- \$60 per hour x 2 officers x 10 hrs per week x 16 details = 320 hours or (\$19,200)

Officers to conduct educational presentations to at risk populations at four per quarter.

- \$60 per hour x 1 officers x 8 hrs per quarter x 4 quarters = 32 hours or (\$1,920)

Officers to conduct covert buy operations two per quarter.

- \$60 per hour x 2 officers x 8 hrs per quarter x 4 quarters = 64 hours or (\$3840)

Total amount of the grant request: \$44,160.00

Attachments

A resolution from your agency's board of supervisors or city/town council will be included in this section. The City Manager is authorized to sign off on grants under \$50,000, as the attached documents attest.